

EUROPEAN MONEY FOR THE MONTENEGRIN PATH TO THE EU



Centar za građansko obrazovanje
Centre for Civic Education

European money for the Montenegrin path to the EU

Publisher:

Centre for Civic Education (CCE)



Centar za građansko obrazovanje
Centre for Civic Education

Editor:

Daliborka Uljarević

Main author:

Radoš Mušović

Co-author:

Daliborka Uljarević

Design and production:

Centre for Civic Education (CCE)



VLADA CRNE GORE
MINISTARSTVO JAVNE UPRAVE

The publishing of this publication was supported by the Ministry of Public Administration of the Government of Montenegro within the project "Let's negotiate together for the EU" implemented by the CCE.

The content of this publication is the sole responsibility of the Centre for Civic Education (CCE).



Introduction

In 2006, the European Union grouped all support programmes into one comprehensive instrument - the Instrument for Pre-Accession Assistance IPA to provide support to the candidate and potential candidate countries to meet the criteria for membership. Under this programme, Montenegro, but also other countries aspiring to EU membership, receive financial, technical and expert assistance for projects of institutions and other entities to dynamize reforms and improve the living standards of citizens.

One of the smaller, although very visible, beneficiaries of the IPA programme in Montenegro are civil society organisations (CSOs) through the European Instrument for Democracy and Human Rights (EIDHR), the Civil Society Support Instrument (CSF), the Media Professionalization Programme and cross-border programmes (CBC) with Serbia, Albania, Bosnia and Herzegovina, Kosovo, and previously with Croatia, and now trilateral programmes.

This study provides insight into the support to civil society within the above-mentioned instruments from 2012 to 2019, i.e., in the first seven years of negotiations between Montenegro and the EU. To understand the position of civil society concerning the use of IPA funds and the ratio of these funds that are available to them, a review of the financing of projects of ministries from these funds is given as well.

It is important to note that the study does not include an overview of civil society funding in Montenegro from programmes such as *Europe for Citizens*, *Erasmus +*, *Creative Europe*, *Horizon 2020*, as well as *regional and global EIDHR and IPA programmes*, and service contracts, due to an extremely small number of projects in which Montenegrin organisations are project leaders, although they participate in these as partners¹. It also does not include donations distributed through indirect management of IPA funds managed by the Ministry of Finance of Montenegro, i.e., the Directorate for Financing and Contracting of EU Funds (CFCU), except for cross-border cooperation Montenegro-Albania and Montenegro-Kosovo under IPA II.

European Instrument for Democracy and Human Rights (EIDHR)

The European Instrument for Democracy and Human Rights (EIDHR) represents the European Union's support for the promotion of democracy and human rights in non-EU countries, including the objectives of the Strategic Framework on Human Rights and

¹ Based on the partnerships, it is not possible to make a cross-section of how much funding CSOs from Montenegro received as the leading organisation signs a contract with the European Commission, and the subject of internal agreements between the partners is the distribution of activities and funds.

Democracy adopted by the EU in June 2012 and the new Action Plan for the period from 2015 to 2019. It is mainly directed through civil society organisations based on open public calls, and these calls are published at the national level by EU delegations, i.e., EC directorates in Brussels when it comes to regional and global calls.

The key objectives of the EIDHR are 1) to support, develop and consolidate democracy in third countries by promoting participatory and representative forms of democracy, strengthening the entire democratic cycle, strengthening the active role of civil society, the rule of law and the credibility of the electoral process, especially through EU election observation missions; and 2) improving respect for human rights and fundamental freedoms, following the UN Universal Declaration of Human Rights and other international and regional human rights instruments, and strengthening their protection, promotion, implementation and monitoring, by supporting relevant civil society organisations, human rights defenders and victims of repression and abuse.

Beneficiaries of the EIDHR in Montenegro are predominantly non-governmental organisations from Montenegro, international organisations and international intergovernmental organisations, as well as their branches in Montenegro. From 2012 to 2019, the Delegation of the European Union to Montenegro distributed 5,301,834.03 EUR to Montenegrin non-governmental organisations, international organisations and their branches, as well as their partners from the countries of the region and the EU. The allocation of funds was done through public calls, except for the allocation of funds to the offices of UNDP and the Council of Europe for two projects in the amount of 1, 435,000 EUR.²

When it comes to the allocation of funds through this programme, in the period 2012-2019 in total, the following organisations received the largest funds for projects as project leaders³:

1. UNDP - 735,000.00 EUR
2. Council of Europe - 700,000.00 EUR
3. Juventas - 431,702.62 EUR
4. Hilfe zur Selbsthilfe (HELP) - 300,000.00 EUR
5. Network for Affirmation of the Non-Governmental Sector (MANS)- 298,482.00 EUR
6. Centre for Civic Education (CCE) - 291,403.04 EUR
7. SOS Hotline for women and children victims of violence Podgorica - 285,000.00 EUR

² Later, these organisations switched to a system of direct contracting with the European Commission (for example, the RELOAD project)

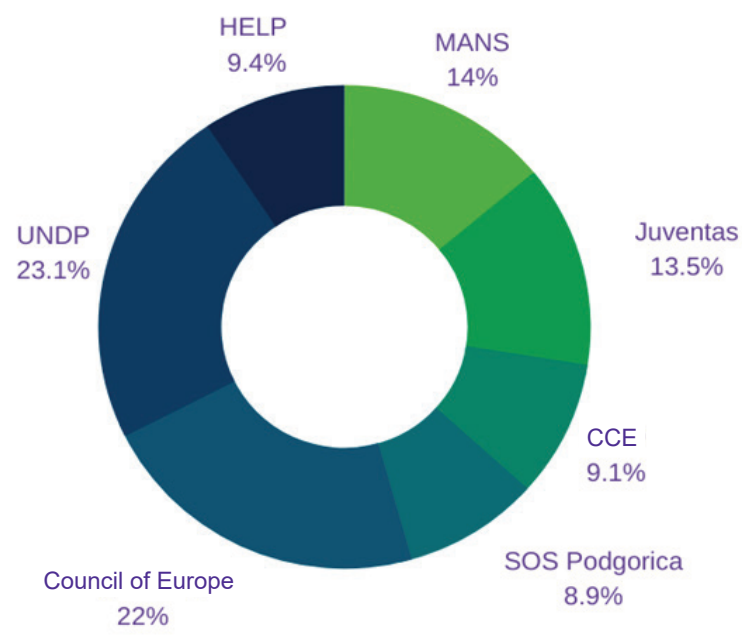
³ The amounts are included in the total amount exclusively for lead organisations who have directly signed a contract with the EU Delegation on behalf of the European Commission, i.e., they do not include amounts from projects in which some of them were partners. The research team estimates that the inclusion of these amounts could significantly affect the presented ranking list, but this is regulated through contracts between partner organisations that are not available



5



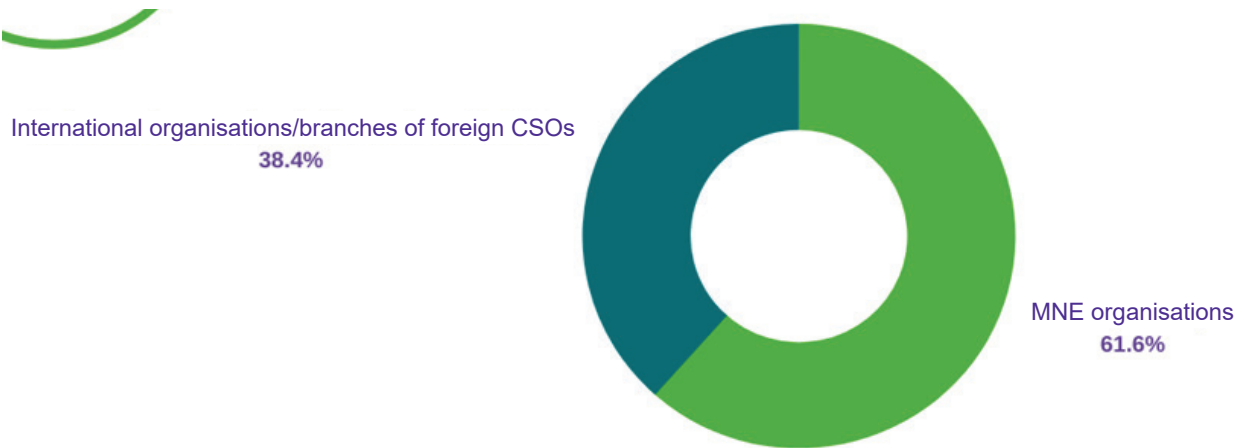
Top 7 organisations in the EIDHR allocation 2012 - 2019



Overview of the largest lead organisations with supported projects 2012-2019

Overall, the seven organisations that were most successful with their project ideas in withdrawing funds from the EIDHR were represented with 57.37%, while 42.63% were distributed to other organisations. In total, international intergovernmental and non-governmental organisations, as well as their branches in Montenegro, are represented with 38.44%, and Montenegrin non-governmental organisations with 61.56%, i.e. through EIDHR out of 5,301,834.03 EUR with Montenegrin non-governmental organisations, in the last seven years, 3,263,661.12 EUR was directly contracted, while 2,038,172.91 EUR was contracted with international organisations and their branches for activities in Montenegro. This is important to emphasize due to the widespread belief of the general public that funds are allocated only to Montenegrin non-governmental organisations through this programme.

In addition to these seven international organisations/branches and Montenegrin organisations, many others were beneficiaries of EIDHR funds, either as lead or as partners, and details of these projects are given by years in which tenders were conducted and contracts were signed, by project leaders and organisations which directly signed agreements with the EU Delegation to Montenegro.



Allocation to the international organisations/foreign CSOs and Montenegrin CSOs

Relations between the distribution of funds between international organisations/branches and Montenegrin NGOs

During 2012, five projects were supported in the total amount of 599,983.65 EUR.

Organisation	Name of the project	Amount in EUR
Caritas of the Archdiocese of Bar	Prevention of abuse of elderly citizens	138, 672.91
Children First	Monitoring and implementations of the recommendations of the UN Committee on the Rights of the Children	141, 578.38
Association for Democratic Prosperity ADP	Protection of youth rights in the labour market	90,208.51
Center for the Development of Non-Governmental Organisations (CRNVO)	Let's make the negotiation process public	115,823.85
Monitoring Center (CEMI)	LAMG- Besplatna pravna pomoć za marginalizovane grupe	113,700.00



In 2013, seven projects were supported with 735,788.42 EUR.

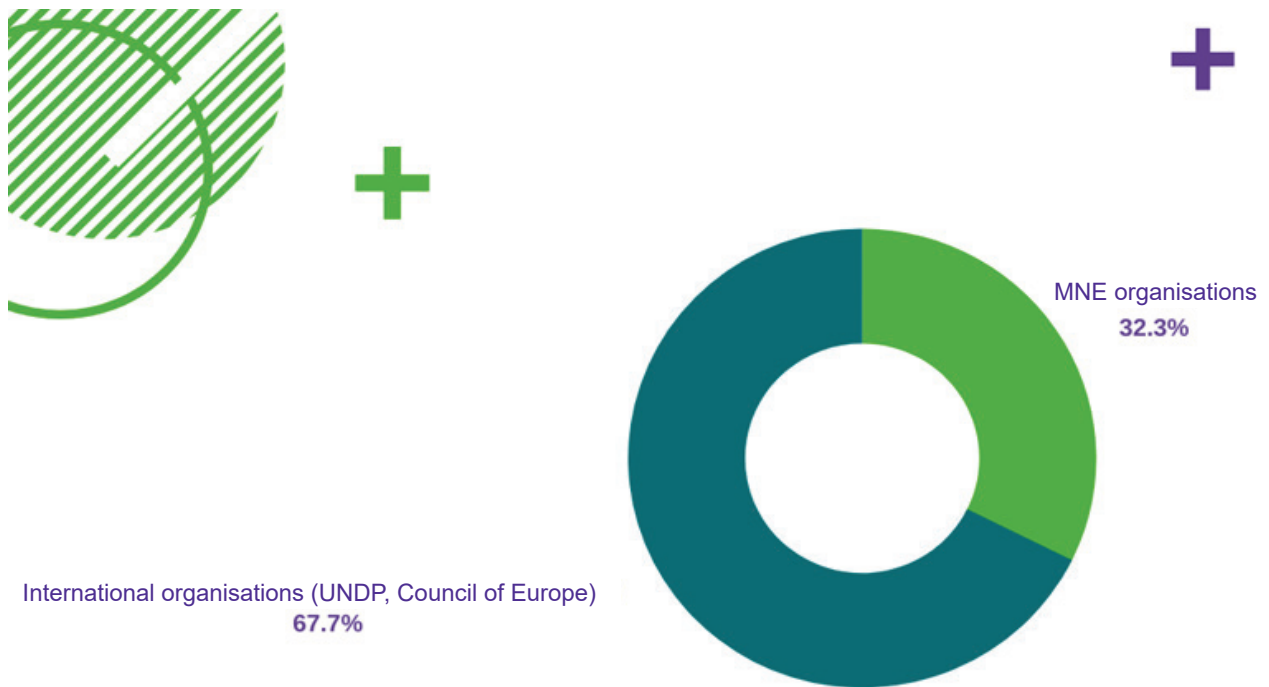
Organisation	Name of the project	Amount in EUR
Network for Affirmation of the NGO Sector (MANS)	Even more transparent, responsible and reliable elections in Montenegro	149,482.00
NGO Coalition Roma Circle	Active measures for active Roma and Egyptians	66,606.71
The Alliance of Associations of Paraplegics of Montenegro	The rights of persons with disabilities to parenthood	84,918.94
Centre for Civic Education (CCE)	FAST FORWARD human rights	149,780.77
Hilfe zur Selbsthilfe (HELP)	Strengthening the representation and integration of Roma, Ashkali and Egyptians (RAE)	150,000.00
Active Citizenship Fund (fAKT)	De Facto EQUAL	150,000.00
Juventas	Community-oriented prisons - prevention of ill-treatment in prisons through rehabilitation and resocialization reform	135,000.00

In 2015, with 685,084.72 EUR, six projects were supported.

Organisation	Name of the project	Amount in EUR
Young Roma	Strengthening the capacity of Roma for civic activism - United we can do more!	91,119.95
Network for Affirmation of the NGO Sector (MANS)	Fair elections free of corruption	149,000.00
SOS hotline for women and children victims of violence Podgorica	Protection against gender-based violence - a condition for the development of democracy and the rule of law	135,000.00
Monitoring Center (CEMI)	Health care system and patient rights in Montenegro - winning the trust of citizens	110,272.00
35 mm	Marginalized by the system- No more	52,990.15
Juventas	Contribution to improving the quality of life of LGBT persons in Montenegro	146,702.62

Also, during 2015, without an open public call, an additional 1,435,000 EUR was allocated for two projects.

Organisation	Organisation	Amount in EUR
UNDP Office in Montenegro	Support for anti-discrimination public policies and advocacy for gender equality	735,000.00
Council of Europe Office in Montenegro	Support to national institutions dealing with the protection of human rights in the prevention of discrimination in Montenegro	700,000.00



EIDHR 2014 (allocation 2015)

Cross-section of funds allocated in 2015, and according to the EIDHR programme from 2014, in relation to the Montenegrin non-governmental organisations and the international organisations

According to the competition in 2017, six projects were supported with total of 761,072.94 EUR.

Organisation	Name of the project	Amount in EUR
Access Info Europe (Spain)	For transparency- against corruption	149,500.00
Centre for Civic Education (CCE)	360° - Full circle for Human Rights	141,622.27
Centre for Civic Education (CCE)	Let free elections become a habit! - Building trust in the integrity of the electoral process in Montenegro	56,981.00
Association of Youth with Disabilities (UMHCG)	Networking to better work	145,059.95
Juventas	An integrated and systematic approach to improving the quality of life of LGBT people in Montenegro	150,000.00
Association for Democratic Prosperity ADP	Strengthening the rights of citizens affected by housing policies and socially irresponsible privatization	117,909.72

In 2019, eight projects were supported with 1,084,904.30 EUR.

Organisation	Name of the project	Amount in EUR
Youth Initiative for Human Rights	Responsibility for the past! - Improving public dialogue and the process of transitional justice through documentation and archiving of war crimes committed during the break-up of Yugoslavia involving Montenegro	149,150.00
Transparency international	Improving the legal framework, practice and control of campaign financing: Clean money - fair elections	150,000.00
SOS hotline for women and children victims of violence Podgorica	Health has a gender - improving the reactions and actions of health institutions for victims of gender-based violence	150,000.00
Queer Montenegro	Pride everywhere - a strategic approach to the human rights of LGBTI persons in Montenegro and the promotion of LGBTI rights at the local level	141,672.35
Legal Center	My lawyer - free and professional legal assistance to migrants for effective access to rights	126,000.00
Institute Alternative	Human Rights Gatherings: Freedom of Public Speech in Public Space	123,149.26
HELP Hilfe zur Selbsthilfe e.V.	Civil society in action to promote the rights of Roma and Egyptians in Montenegro - support to small Roma NGOs through the award of grants and integration of Roma at the local level	150,000.00
Union of Doctors of Medicine of Montenegro	"Conversations in Society" - social dialogue for a better future tomorrow - capacity building of CSOs and trade unions dealing with health issues in Montenegro and improved social dialogue; assessment of the condition/burnout of doctors in Montenegro	94,932.69

Civil Society Facility (CSF)

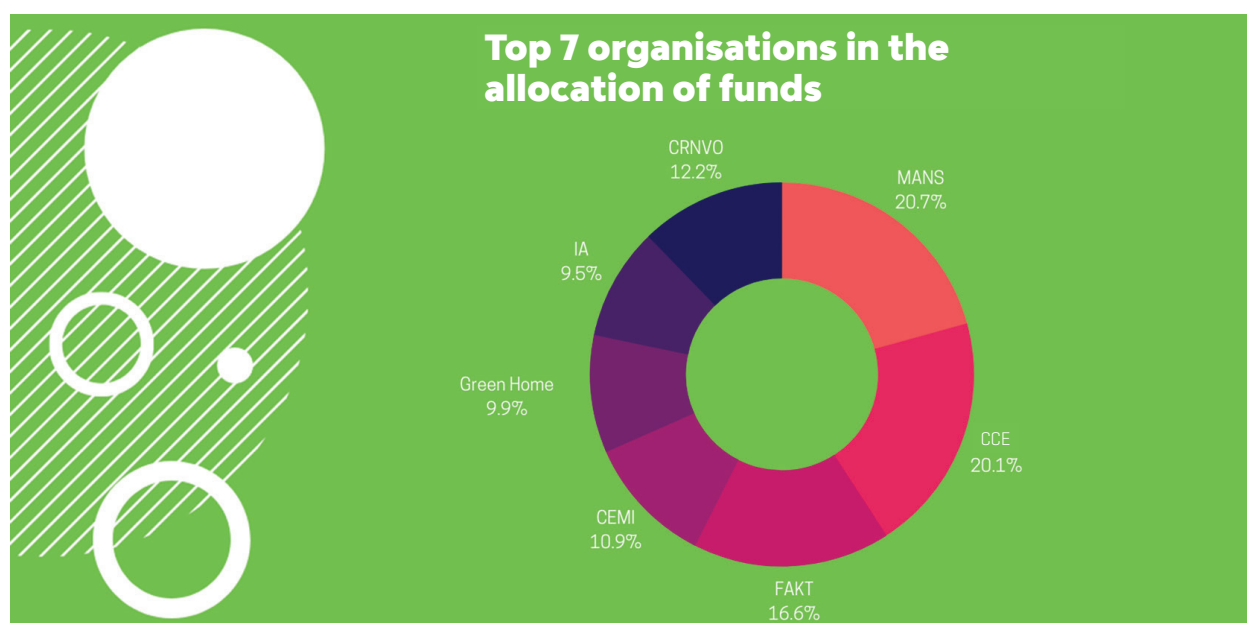
The Civil Society Facility (CSF) was established in 2008 to provide direct financial support to civil society organisations through national, regional and international competitions. It consists of three programme lines: 1) support for national and local civic initiatives and capacity building to strengthen the role of civil society in the region; 2) support for activities carried out in partnership between civil society organisations from the region and EU Member States in order to develop networks and encourage the transfer of knowledge and experience; 3) the "People-2-people" programme, which supports visits to EU institutions and the exchange of experiences, knowledge and good practice between local civil society, the EU and civil society in the Member States⁴.

The goal of the CSF is to support the development of the civil society that actively participates in the public debate on democracy, human rights, social inclusion and the rule of law and can influence the decision-making process.

In many countries, this call is known as the Instrument for Support to Civil Society and the Media, because it includes support for projects of civil society organisations, most often non-governmental organisations, but also organisations dealing with media issues and the media. From 2012 to 2019, EUR 7,870,340.97 was allocated under this programme based on public calls in Montenegro. Among the top seven most successful are Montenegrin NGOs, which withdrew 51% of funding through their projects, while 49% was distributed to others.

From 2012 to 2019, the following organisations received the largest funds for their projects⁵:

1. Network for Affirmation of the NGO Sector (MANS) – 830,545.81 EUR
2. Centre for Civic Education (CCE) – 808,403.37 EUR
3. Active Citizenship Fund (fAKT) – 666,999.55 EUR
4. Center for the Development of Non-Governmental Organisations (CRNVO) – 491,054.30 EUR
5. Center for Monitoring and Research (CEMI) – 437,492.26 EUR
6. Green Home – 398,579.68 EUR
7. Institute Alternative (IA) – 379,502.87 EUR



Overview of the largest holders of supported projects 2012-2019. years

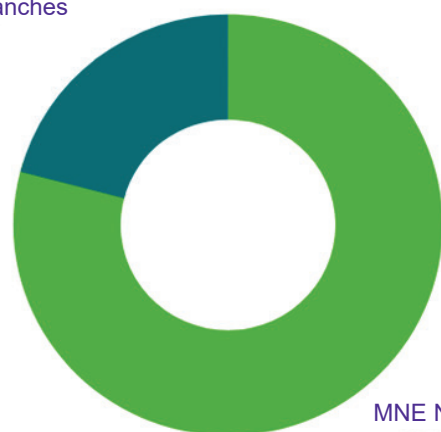
⁵ The amounts are included in the total amount exclusively for project leaders who have directly signed a contract with the EU Delegation on behalf of the European Commission, i.e., they do not include amounts from projects in which some of them were partners. The research team estimates that the inclusion of these amounts could significantly affect the presented ranking list, but this is regulated through contracts between partner organisations that are not available.



Of this total amount, international organisations and their branches in Montenegro were supported with 20.93% or 1,647,356.50 EUR, and Montenegrin non-governmental organisations with 79.07% or 6,222,984.47 EUR. In this programme, which is intended for the development of civil society in Montenegro and their ideas in the direction of democratization and Europeanization, a fifth of the funds are allocated to organisations that do not represent part of Montenegrin civil sector.



International organisations/branches
20.9%



MNE NGOs
79.1%

Instrument for civil society support

Cross-section of funds allocated through IPA CSF in relation to international organisations/branches and Montenegrin non-governmental organisations

In 2012, eleven projects were supported with 1,768,444.28 EUR.

Organisation	Name of the project	Amount in EUR
Caritas of the Archdiocese of Bar	Open mind - organisation of participation in enlarged networks - Montenegro is inclusive and non-discriminatory	176,842.95
Institute for Strategic Studies and Forecasts (ISSF)	A new role for CSOs in the implementation and monitoring of public policies at the local level	139,000.00
Association of parents of children and youth with disabilities "Trails"	Support for inclusive education of children with disabilities in Montenegro	126,695.97
Association of Local Democracy Agencies	Local coalitions for community development	158,400.00
Bulgarian National Association - Active Consumers	The bridge of European consumers	135,005.79
Centre for Civic Education (CCE)	Corruption at the local level - zero tolerance!	190,308.44
Foundation for the Development of the North (FORS)	Green Economy Initiative	142,758.10
European Movement in Montenegro (EMiM)	National Convention on European Integration of Montenegro 2013-2014	186,900.08
Cooperazione per lo Sviluppo dei Paesi Emergenti (COSPE)	Third sector and social entrepreneurship in Montenegro	195,622.00
La Fédération Européenne des Banques Alimentaires (FEBA)	Fight against poverty in Montenegro based on the FEBA model	123,994.27
Network for Affirmation of the NGO Sector (MANS)	Improved transparency and accountability	192,917.38

During 2014, a total of seven projects were supported with 999,987.01 EUR.

Organisation	Name of the project	Amount in EUR
Human Rights Action (HRA)	Monitoring sudske reforme	113,056.57
Network for Affirmation of the NGO Sector (MANS)	Nula tolerancije na korupciju!	191,885.60
Centre for Civic Education (CCE)	Da samo ZNANJE donosi ZVANJE!	149,942.50
Juventas	SPEED UP!	129,500.00
Active Citizenship Fund (fAKT)	De Facto – JAČI	191,999.55
Center for the Development of Non-Governmental Organisations (CRNVO)	I civilno društvo odlučuje!	113,202.79
Association of young people with disabilities (UMHCG)	Ojačajmo kapacitete da bi smo pojačali promjene	110,400.00



In 2015, 16 projects were supported with 2,549,135.01 EUR.

Organisation	Name of the project	Amount in EUR
Green Home	Capacity building for a better environment in Montenegro	156,539.26
Network for Affirmation of the NGO Sector (MANS)	Chapter 23 Action Plan - Active Civil Society for More Transparent, Participatory and Effective Reforms	174,971.52
Centre for Civic Education (CCE)	Think local - act local! - Fight against corruption at the local level	174,868.17
Active Citizenship Fund (fAKT)	De facto - Active	175,000.00
Association of parents, children and youth with disabilities	Individual transition in social inclusion - ITISI	125,964.00
SOS hotline for women and children victims of violence Podgorica	Social inclusion and the rule of law within the process of European integration of Montenegro	158,992.23
Lithuanian Consumer Institute (LT)	Strengthening the capacity of consumers in Montenegro in the field of food safety and quality	175,000.00
Institute Alternative (IA)	Civil society for good governance: to serve and deserve!	155,250.16
Human Rights Action (HRA)	Out of isolation - exercising the rights of patients with mental illness	132,599.89
Foundation for the Development of the North (FORS)	Growing together with IPA 2	172,350.04
EXPEDITIO	STRONGO- Development of a strong civil society in the Bay of Kotor	153,126.00
Center for the Development of Non-Governmental Organisations (CRNVO)	Jače NVO - jača demokratija	156,252.57
Center for Monitoring and Research (CEMI)	PROTECT.ME	174,692.26
Center for Democratic Transition (CDT)	Open Judiciary Initiative	157,744.00
CARE Deutschland-Luxemburg e.V.	Social entrepreneurship - a step towards independence	175,000.00
CAZAS	Health UP	130,785.00

In 2017, ten projects were supported with 2,552,774.67 EUR.

Organisation	Name of the project	Amount in EUR
Center for the Development of Non-Governmental Organisations (CRNVO)	My community - a strong community!	221,598.94
Centre for Civic Education (CCE)	Let's put corruption in a museum!	293,284.26
Center for Monitoring and Research (CEMI)	Judicial reform: improving the capacity of CSOs to contribute to the integrity of the judiciary	262,800.00
Active Citizenship Fund (fAKT)	DE FACTO - Development	300,000.00

Transparency International	Transparent, accountable and efficient judiciary - fight against organized crime and corruption in Montenegro	291,490.00
Institute Alternative (IA)	Money Watch: Civil society protects the budget	224,252.71
Connecting Natural Values and People Foundation (CNVP)	Rural development developed by rural NGOs	216,001.49
NGO Parents	Coalition against peer violence in Montenegrin schools	230,535.00
Network for Affirmation of the NGO Sector (MANS)	Active citizens for a better Montenegro	270,771.85
Green Home	Together for a better climate in Montenegro	242,040.42

Media Professionalization Programme

Freedom of expression and free media are some of the preconditions for the functioning of a democratic society. Pluralism in the media, educated and professional staff, but also space for analytical and critical approaches to political processes affect the establishment of a system of good governance in institutions, promoting a culture of tolerance and understanding, as well as improving the overall level of political culture in a candidate country.

The Media Professionalization Programme is part of the Civil Society Facility, which supports the media, NGOs and production companies. The overall goal of this programme is to strengthen participatory democracy and the process of Montenegro's integration into the EU by strengthening and stimulating the professional and financial environment for media pluralism. More specifically, this programme seeks to: 1) strengthen independent and investigative journalism that contributes to quality media production in areas related to Montenegro's path to the EU, 2) support free, professional and ethically based journalism, with a focus on media self-regulation, 3) improve public awareness of misinformation / information impact and media literacy.

The most common priorities of this programme in Montenegro are support for investigative journalism; strengthening professionalism and self-regulation of the media; education and capacity building of media professionals; as well as education of journalists and citizens in the field of media literacy.

From 2016, when this programme functionally started until 2019, through three public calls, 2,072,193.70 EUR was distributed.



In 2016, four projects were supported with a total of 410,196.45 EUR.

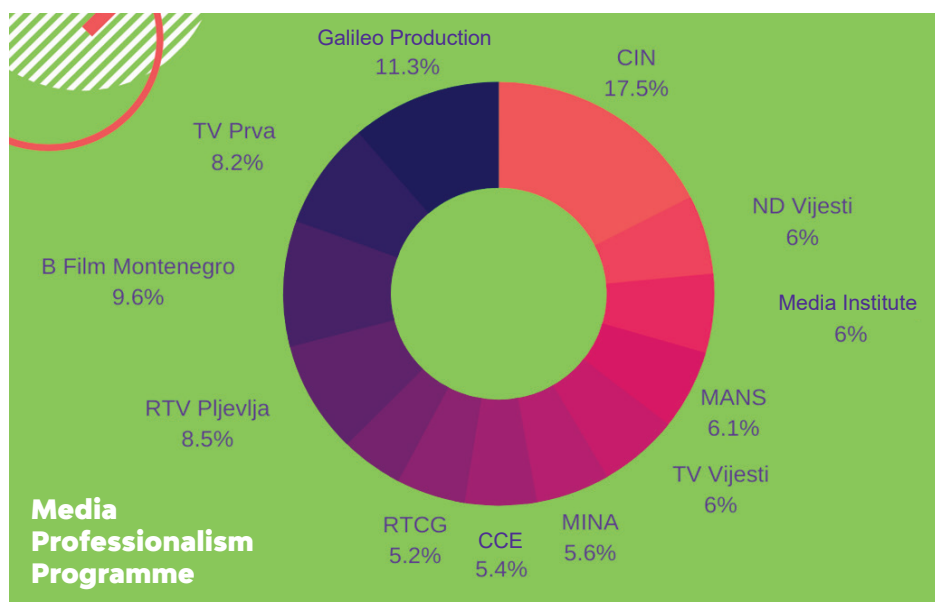
Media/organisation/production house	Name of the project	Amount in EUR
Television Vijesti <i>partner:</i> Network for Affirmation of the NGO Sector (MANS)	Credible and professional media in the service of EU integration	124,500.00
Center for Investigative Journalism of Montenegro (CIN MNE)	Investigate for ME and EU	80,925.00
RTCG	Mechanism - establishment of a desk for investigative journalism in the public service of Montenegro	107,331.00
Center for Democracy and Human Rights (CEDEM) <i>partner:</i> Prva TV	Strengthening the role of the media in improving criminal justice in Montenegro	97,420.45

During 2017, six projects were supported with 692,177.74 EUR.

Media/organisation/production house	Name of the project	Amount in EUR
Institute for media in Montenegro <i>Partners:</i> Peace Institute Slovenia, Ethical Journalism Network (EJN)	RESPECT - to raise ethical standards in the media and citizens' trust in ethical media	124,955.00
Network for Affirmation of the NGO Sector (MANS) <i>Partners:</i> Crime and Corruption Investigation Network (KRIK) and Journalism Development Network (JDN)	Towards professional and credible investigative journalism in Montenegro	124,950.00
Center for Investigative Journalism of Montenegro (CIN MNE) <i>Partners:</i> Balkan Investigative Reporting Network (BIRN) i MONITOR	Media research - Stop the devastation of nature	90,250.00
Centre for Civic Education (CCE) <i>Partners:</i> RTCG and UL-info	The facts are important - objective and innovative journalism for the EU!	111,878.54
Infomont- MINA agency <i>Partners:</i> NGO 35mm and NGO NOMEN	Ethics and Fake News	115,147.00
ND Vijesti <i>Partner:</i> Civic Alliance (CA)	Professional, ethical and reliable	124,997.20

In 2019, five projects were supported with 969,819.51 EUR.

Medij/organizacija/produkcijska kuća	Naziv projekta	Iznos u EUR
Local public service RTV Pljevlja <i>Partners:</i> Center for Democracy and Human Rights CEDEM, Green Home	Media Hub for environmental reporting - NORTH - strengthening the capacity of RTV PLJEVLJA for research and reporting on key environmental issues in northern Montenegro	177,161.61
Center for Investigative Journalism of Montenegro (CIN MNE) <i>Partners:</i> Balkan Investigative Reporting Network (BIRN) i MONITOR	Investigative journalism on environmental issues, with citizen participation	190,673.00
B Film Montenegro d.o.o. Podgorica <i>Partners:</i> Centre for Civic Education (CCE), Institute for Business and Financial Literacy, SHARE foundation	Local media support - first hand stories! - support for investigative journalism and media literacy at the local level in Montenegro	199,315.42
AST d.o.o. Podgorica - Prva TV <i>Partners:</i> Consumer Protection Center (CEZAP), RTV Cetinje	You are what you consume: more professional national and local media for better informed citizens! - strengthening independent and investigative journalism with a focus on consumer rights	169,380.70
Galileo production d.o.o. Podgorica <i>Partners:</i> LGBT Forum Progress, NGO 35 mm, NGO 4Life, Roma Youth Organisation "Let's Walk Together", Association of Youth with Disabilities (UMHCG)	PRIME - professional, responsible and inclusive Montenegrin media - encouraging independent and investigative journalism on EU integration, with a focus on minorities in Montenegro	233,288.78



Overview of organisations/media/production companies by percentage of allocated funds for projects 2016-2019



Cross-border cooperation

The cross-border cooperation programme aims to promote good neighbourly relations and socio-economic development through joint local and regional initiatives. Given the time frame covered by this study, cross-border projects (CBC) supported through IPA I and IPA II from 2012 to 2019 were covered, namely: Croatia-Montenegro; Montenegro-Albania; Serbia-Montenegro; Kosovo-Montenegro; Bosnia and Herzegovina-Montenegro. Also, a trilateral programme related to joint projects in Montenegro, Bosnia and Herzegovina and Croatia (INTERREG) was discussed.

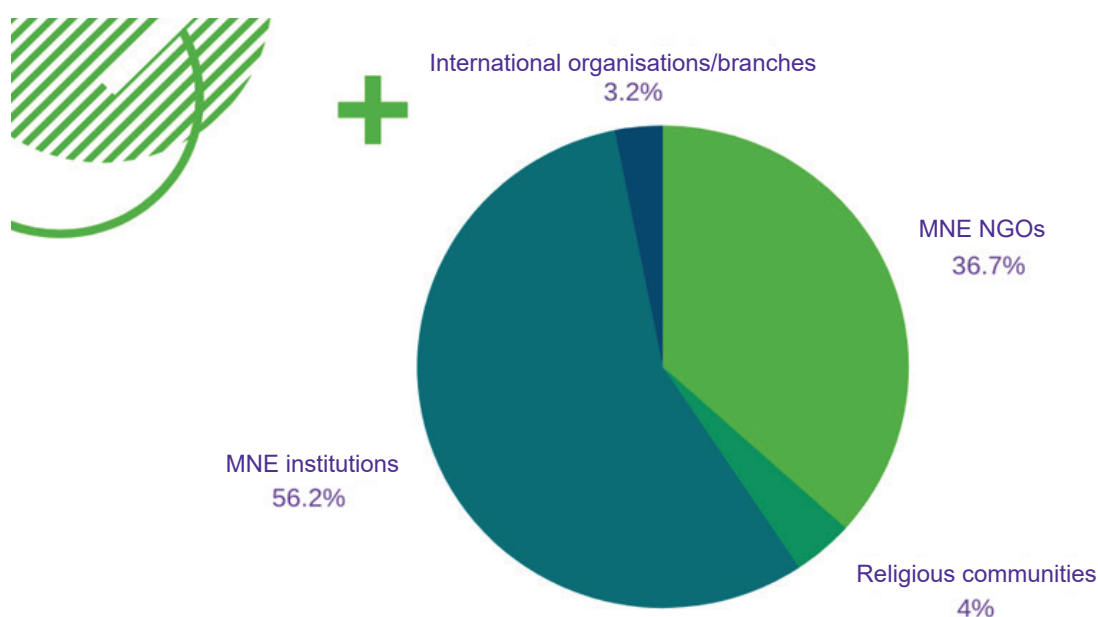
Under IPA II 2014-2020, Montenegro participates in nine cross-border and transnational programmes⁶:

- three transnational programmes (Adriatic-Ionian, Danube and Mediterranean programmes);
- two trilateral programmes (Croatia-Bosnia and Herzegovina-Montenegro and Italy-Albania-Montenegro);
- four bilateral programmes (Montenegro-Bosnia and Herzegovina, Montenegro-Albania; Montenegro-Kosovo and Montenegro-Serbia).

From 2012 to 2019, Montenegrin local governments, non-governmental organisations, public institutions and institutions received, for their projects, support of 17,551,969.00 EUR.

Of that, the projects of Montenegrin non-governmental organisations were supported with 6,434,030.00 EUR, international organisations and their branches in Montenegro with 553,753.48 EUR, and religious organisations with 701,640.00 EUR. In addition, 9,862,545.51 EUR has been allocated for projects of Montenegrin institutions (local self-governments, ministries and organisational units (institutes), public institutions, etc.).

⁶ Source: www.eu.me/IPA

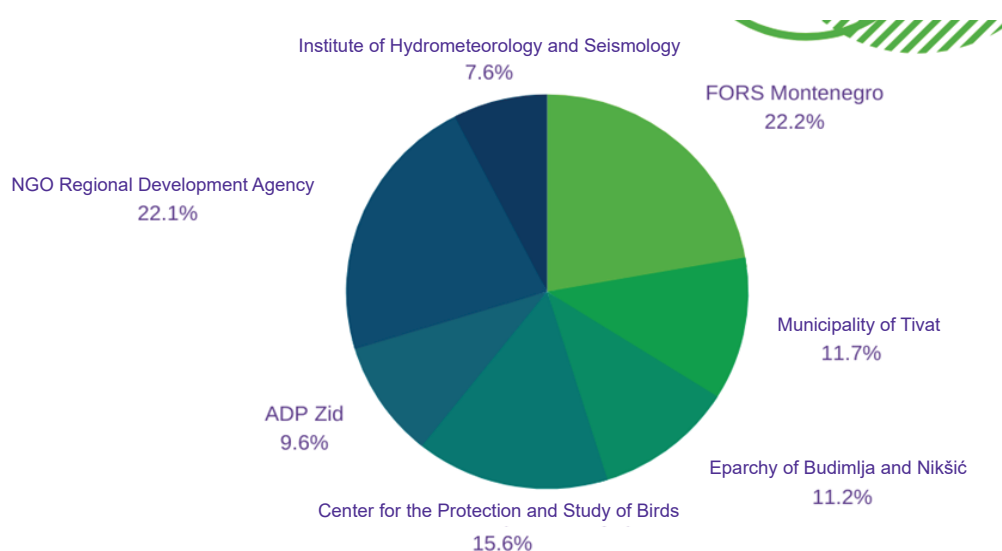


Cross-section of funds distributed through cross-border programmes in relation to international organisations/branches, Montenegrin non-governmental organisations, institutions and religious organisations

From 2012 to 2019, the largest amount of funds for their projects, within the bilateral cross-border programmes (CBC) and one trilateral (Interreg BH-CG-HR) received the following organisations⁷:

1. Foundation for the Development of the North - FORS Montenegro - 1,389,669.00 EUR
2. NGO Regional Development Agency for Bjelasica, Komovi and Prokletije -1,383,310.00 EUR
3. Center for the Protection and Study of Birds of Montenegro (CZIP) - 973,450 EUR
4. Municipality of Tivat - 731,680.00 EUR
5. Eparchy of Budimlja and Nikšić (Serbian Orthodox Church) - 701,640.00 EUR
6. NGO Association for Democratic Prosperity ZID - 598,718.00 EUR
7. Institute of Hydrometeorology and Seismology of Montenegro - 475,430.00 EUR

⁷ The amounts are included in the total amount exclusively for project leaders who have directly signed the contract, i.e., they do not include the amounts from projects in which some of them were partners. The research team estimates that the inclusion of these amounts could significantly affect the presented ranking list, but this is regulated through contracts between partner organisations that are not available.



Overview of the largest leaders of supported projects in cross-border cooperation 2012-2019

Montenegro - Croatia

Under this programme, during the second call, 1,252,663.55 EUR was allocated for projects of international and organisations/institutions from Montenegro.⁸

Organisation/institution	Name of the project	Amount in EUR
Municipality of Tivat	Sustainable development of tourism of special interest - SUD SIT	174,560.05
United Nations Development Programme (UNDP)	Development of innovative technologies in adventure tourism - DIOD	231,380.48
Municipality of Tivat	Heritage - the driver of development	248,945.05
Tourist organisation of the Capital Cetinje	Wine Tourism Network- WiNe	225,761.89
Institute of Hydrometeorology and Seismology of Montenegro	Joint Pollution Prevention - JASPPer	254,541.00
PPI „Radost“ Kotor	A neighbourhood of smart kids - T.H.I.N.K.	51,437.58
Swimming Waterpolo club "Jadran"	Sport for children and young people: strengthening development and cooperation in the cross-border area - OLYMPIC HOPES	66,037.50

⁸ The first call was conducted before the period covered by this study

During the third call, Montenegrin organisations/institutions received support of 915,293.66 EUR for the submitted project proposals.

Organisation/institution	Name of the project	Amount in EUR
NGO Association for Democratic Prosperity ZID	Open the borders for adventure and new travel opportunities	136,838.42
PC Water supply and sewerage "Budva"	Sustainable Water Resources Management (TSUWR)	188,828.98
NGO Green Home	Cross-border maritime - Natura 2000 mapping, monitoring and management (4M)	127,768.29
Institute of Hydrometeorology and Seismology of Montenegro	Cross-border joint research and raising public awareness in environmental prevention - establishing greater security and measures to protect the maritime domain (emphasis on the coast) of the Republic of Croatia and the Republic of Montenegro - CoRE	220,889.06
Center for Protection and Study of Birds of Montenegro (CZIP)	Bird watching and eco-tourism in the southern Adriatic (BETSA)	126,352.67
Swimming Waterpolo club "Jadran"	Sport for children and young people: strengthening development and cooperation in the cross-border area - OH2O-POLO	114,616.24

Montenegro - Bosnia and Herzegovina

The third call for project proposals under the IPA I Cross-border Programme Montenegro - Bosnia and Herzegovina was announced in 2013, and funds were allocated in 2014 and 2015. Projects of international organisations/branches and organisations/institutions from Montenegro were supported with 1,359,560.73 EUR.

Organisation/institution	Name of the project	Amount in EUR
NGO Special Olympics	Give me a Chance	94,946.30
NGO Rebirth	Anti-dop ambassadors abroad - cooperation of young people on drug prevention	85,654.86
Association of Paraplegics of Montenegro	Breaking down barriers - the spirit of partnership	68,178.80
Day Care Center "Tisa"	Social inclusion through occupational therapy	71,645.09
Foundation for the development of the north - FORS Montenegro	Cross-border fire protection	194,762.48
Bijelo Polje Hospital	Together for health	97,719.95
Primary School „Dušan Obradović“, Žabljak	Through education and cooperation to a common European future	84,819.94



Center for Protection and Study of Birds of Montenegro (CZIP)	Ecological and cultural tourism in the southern Dinarides	100,730.03
Confederation of Beekeeping Organisations of Montenegro	Typical products as a driver of development in rural areas - TERRA "Honeymoon through the mountain Durmitor and Herzegovina"	174,338.40
Caritas of the Archdiocese of Bar	O.P.T.I.O.N.	99,883.63
Mixed Secondary school "17 September, "Žabljak	Working together for an inclusive European future	88,306.38
Municipality of Pljevlja	Let the Europeans enjoy the wines of Herzegovina and Pljevlja cheese	205,362.16
Center for Sustainable Tourism Initiatives	Thematic routes of medieval Herzegovinian regions	167,551.11

Within the call published in 2016, from December 2017 to April 2018, contracts were concluded. The project of one leading Montenegrin organisation was supported, while for the remaining two supported projects Montenegrin organisations were partners.

Organisation/institution	Name of the project	Amount in EUR
NGO Association parents of children and youth with developmental difficulties 'Our initiative', Podgorica	People with disabilities - leaders in beekeeping	208,580.00

The second call within IPA II was published in 2018, and the funds were contracted in 2019, with the projects of organisations/institutions from Montenegro that were the leaders supported with 1,126,930.63 EUR.

Organisation/institution	Name of the project	Amount in EUR
NGO Regional Development Agency for Bjelasica and Komovi and Prokletije	Rural tourism for mountain destinations	358,131.65
Municipality of Pluzine	TARA - tourist adrenaline and rafting adventure	399,654.00
Center for the Protection and Study of Birds (CZIP)	Keep in mind (...)	369,144.68

Serbia - Montenegro

The second call for proposals was published in 2011, and the funds for grants were from Component II of the EU IPA Fund 2009-2011, with the remaining from 2008. Within this Call, for projects of organisations/institutions from Montenegro, total of 1,859,469.46 EUR was allocated.

Organisation/institution	Name of the project	Amount in EUR
Water Administration of Montenegro	Through a geographic information system towards better transboundary flood risk management in the Lim River Basin	183.500,00
NGO Regional Development Agency for Bjelasica and Komovi and Prokletije	Cross-border youth entrepreneurship	73.214,55
Waterworks Bistrica	Strengthening economic development through sustainable water resources management	232.823,00
Foundation for the development of the north - FORS Montenegro	Cross-border flood protection and rescue	175.418,90
Health center for the area of Nikšić, Šavnik and Plužine	Preventive actions in the reproductive health sector - PARHS	196.180,00
Bijelo Polje General Hospital	The right to life	80.040,00
Bijelo Polje Child and Family Support Center	Through professional cooperation to better services	72.561,00
Eparchy of Budimlja and Nikšić	Through culture and tourism for a better partnership	209.653,60
Mixed Secondary school "17 September", Žabljak	Connecting people by promoting science and culture	74.709,00
Municipality of Nikšić	CLEAN - Education of citizens about actions in the field of environment	191.815,00
Public Institution Center for Social Work of the municipalities of Bijelo Polje and Mojkovac	Together towards the goal	65.169,00
Public Institution Center for Social Work Nikšić	WE CARE - Promotion of social inclusion of people with disabilities and their family through joint activities in Montenegro and Serbia	54.472,40
NGO Forum MNE	Active youth for an active society	74.500,00
Center for the Development of Non-Governmental Organisations (CRNVO)	Partnership for sustainability	63.551,10
Elementary school "Šukrija Međedović", Godijevo, Bijelo Polje	It's nicer together	59.358,93
NGO SOS hotline for women and children victims of violence Nikšić	By recycling textiles to sustainable solutions	52.503,59



In 2016, total of 571,476.34 EUR was approved for projects of organisations/institutions from Montenegro.

Organisation/institution	Name of the project	Amount in EUR
Center for social work for the municipalities of Nikšić, Plužine and Šavnik	Together for our families - the establishment of family counselling in Serbia and Montenegro	85,788.50
Association of Beekeeping Organisations of Montenegro	Beekeeping without borders	157,212.09
Municipality of Plav	From milk from our mountains	141,533.61
Public Institution "Ratković Poetry Evenings", Bijelo Polje	Culture for Europe, Europe for culture	70,000.00
Public Institution Center for Day Care of Children with Developmental Disabilities and Adults with Disabilities, Pljevlja	Support for inclusive education and training for the everyday life of children and youth with disabilities in Montenegro and Serbia	116,942.14

Through projects approved in 2018 and 2019, from the IPA II Cross-border Cooperation Programme Montenegro - Serbia 2014-2020, a total of 800,915.15 EUR was distributed to project leaders from Montenegro.

Organisation/institution	Name of the project	Amount in EUR
Municipality of Rozaje	Craftsman	164.446,70
Municipality of Gusinje	Introduction of sustainable waste management	197.682,92
Municipality of Bijelo Polje	Rehabilitation of illegal waste on the Lim River and raising awareness of its harmfulness	133.478,32
Home for elderly, Bijelo Polje	Professional female workforce for a better future	143,509.97
Foundation for the development of the north - FORS Montenegro	Let's be ready	359,480.16

Montenegro - Kosovo

After several annulled tenders, in the period from November 2015 to January 2016, a total of 1,515,275.14 EUR was contracted with Montenegrin organisations/institutions as project leaders.

Organisation/institution	Name of the project	Amount in EUR
Center for sustainable tourism initiatives	Vip Dinarica	187,485.23
Waterworks Bistrica	Improving water resources management in Gjakova and Bijelo Polje	226,933.00
Center for Democracy and Human Rights (CEDEM)	Building social inclusion through education	97,884.94
Tourist organisation Berane	Use of innovation and entrepreneurship in the cross-border part of Kosovo and Montenegro	130,039.40
Municipality of Bijelo Polje	Valorisation of organic products in the cross-border area	206,160.00
Municipality of Andrijevisa	Revitalization of local communities for tourism and youth development	228,686.52
NGO Regional Development Agency Bjelasica, Komovi and Prokletije	Rural tourism for the economic development of the cross-border area of Kosovo and Montenegro	217,711.56
Employment Bureau of Montenegro	Joint action for sustainable employment	118,502.47
Municipality of Plav	Nature without borders - protection and development of biological diversity Prokletije and natural parks Bjeshkët e Nemuna	101,872.02

Based on the public call from 2017, in December 2018, projects of organisations from Montenegro were supported with a total of 1,721,685.57 EUR.

Organisation/institution	Name of the project	Amount in EUR
NGO Regional Tourism organisation for Bjelasica and Komovi	Prokletije - an extraordinary outdoor destination	360,994.40
Center for Protection and Study of Birds of Montenegro (CZIP)	Eco-tourist actions of the Balkan Alps	377,222.40
Utilities of Plav	Cross-border joint initiatives for better waste management	266,012.76
Municipality of Andrijevisa	Green jobs for a better future for the cross-border region of Montenegro and Kosovo	223,062.32
Foundation for the development of the north - FORS Montenegro	Cross-border actions in the reproductive health sector - CARS	249,107.00
NGO Association for democratic prosperity ZID	Self-employment and social entrepreneurship for young people	245,286.69



Montenegro – Albania

The third call for project proposals was published in 2012, and with the final decision on supported projects in 2014 and organisations/institutions in Montenegro was awarded 1,080,000.00 EUR.

Organisation/institution	Name of the project	Amount in EUR
Directorate for development of small and medium enterprises	START-W (Support for activating the potential of rural tourism among women)	83,689.38
City Municipality of Tuzi	Joint Action Plan for Environmental Protection of the Cijevna River and Sustainable Ecological Transboundary development	212,442.37
Municipality of Plav	Support for sustainable environmental development in the cross-border area through joint initiatives	106,652.00
NGO Monitoring group Ulcinj -MogUL	Improving the well-being of preschool children through the promotion of socio-emotional values in work	92,947.26
NGO Regional Tourism organisation for Bjelasica and Komovi	Investing in sustainable human and local economic development through participatory tourism management in the cross-border area - MONTEAL	166,944.49
Ministry of Information Society and Telecommunications	Improvement of broadband internet connection in the border area of the mountain Prokletije	220,843.40
Union of Employers of Montenegro	Border routes for strengthening the tourist system and economic development	196,481.10

Based on the call from 2016, in 2018, eight projects were supported, whose leaders are from Montenegro, in the total amount of 2,752,380.38 EUR.

Organisation/institution	Name of the project	Amount in EUR
Municipality of Ulcinj	The feminine side of quality	284,357.81
Municipality of Berane	Green lands	399,215.22
Foundation for the development of the north - FORS Montenegro	Disasters know no bounds	410,900.00
Polim Museum	Preservation of the cultural heritage of Montenegro and Albania	345,600.00
NGO Regional Development organisation for Bjelasica and Komovi	Local cuisine as a tourist offer of the cross-border region	373,258.25
Municipality of Petnjica	Young Montenegrins and Albanians in raspberry harvest	230,467.30
NGO Association for democratic progress ZID	Child-friendly tourism in the cross-border region	216,592.82
Eparchy of Budimlja and Nikšić	Expansion of cooperation - from Christian antiquities to developed tourism	491,985.98

Montenegro – Bosnia and Herzegovina – Croatia

Through the trilateral cross-border cooperation programme INTERREG, according to the data that were last updated in January 2019 by the competent authority, a total of 2,576,565.94 EU was distributed to organisations / institutions from Montenegro for the projects they were bearers for.

Organisation/institution	Name of the project	Amount in EUR
Union of Employers of Montenegro	competenceNET	122,188.20
Tourist organisation of Podgorica	RiTour	167,792.91
Ministry of health Montenegro	NeurNET	172,785.79
Municipality of Tivat	IRENE	308,175.00
NGO Eco Center Dolphin	IRENE	91,600.00
Public Institution Institute for Geological Research	safEarth	209,465.00
Innovation Entrepreneurship Center TEHNOPOLIS	CODE	176,486.04
Municipality of Kotor	BACAR	215,050.10
Chamber of Commerce of Montenegro	BACAR	92,600.80
Municipality of Herceg Novi	FortressReInvented	202,609.25
Caritas of the Archdiocese of Bar	We CARE	147,780.00
General Hospital "Blažo Orlandić", Bar	MELAdetect	151,581.50
Agency for Construction and Development of Herceg Novi d.o.o.	Adriatic Canoeing	304,111.35
Association of Businesswomen of Montenegro "Businesswoman"	STRONGER	214,340.00

Contracted funds for projects of Montenegrin institutions (IPA I, IPA II, Western Balkans Investment Framework)

Based on data from the Office for European Integration of the Government of Montenegro, within the financial perspective 2007-2013 (IPA I), the European Commission has allocated a total of 235 million euros for Montenegro for project support to Montenegrin ministries. Besides, over EUR 262 million (EUR 262,600,000.00) has been allocated for IPA II (2014-2020) by 2020.

Within the *Western Balkans Investment Framework*, including projects within the Berlin Process, about 170 million euros have been committed for Montenegro.



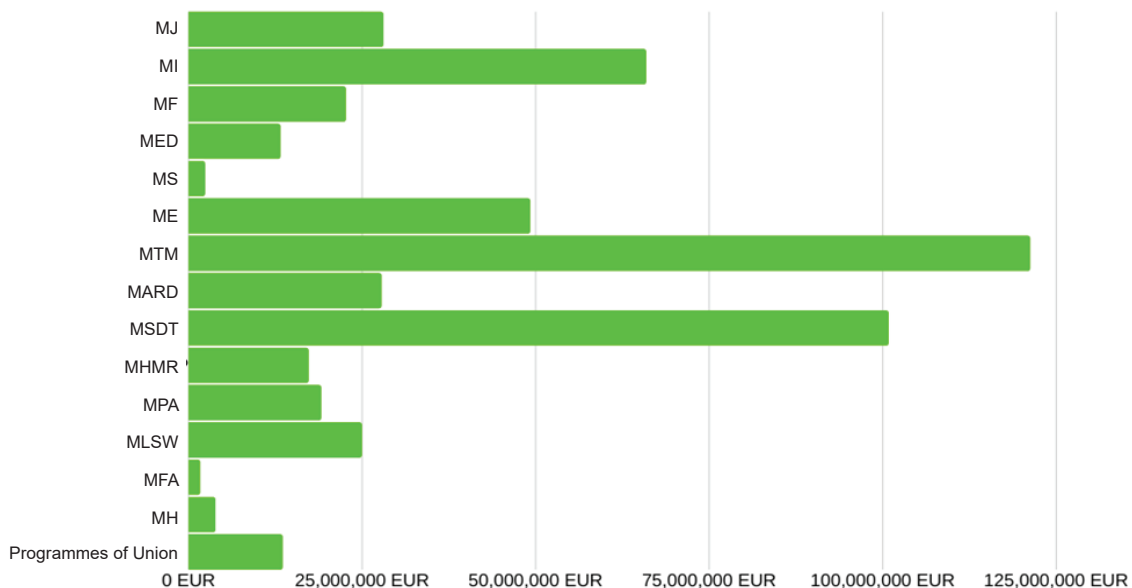
For participation in the programmes of the European Union, the ministries of the Government of Montenegro, together with the Office for European Integration, have at their disposal 13,493,154.00 EUR, while an additional 6,265,000.00 EUR is programmed for the following period.

Based on signed contracts for implemented or still ongoing projects, from 2012 to October 2019, the ministries of the Government of Montenegro effectively withdrew from these three lines over half a billion euros (510,860,985.00 EUR).

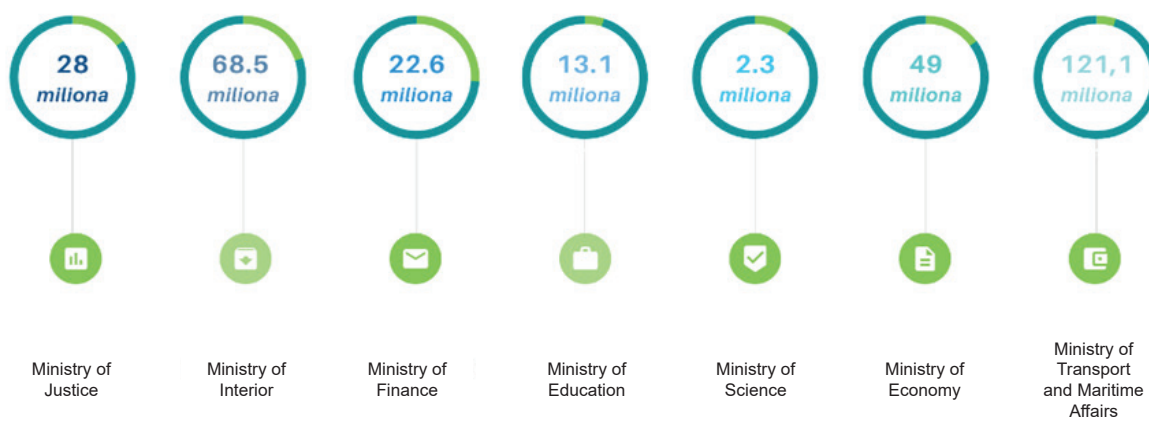
- **The Ministry of Justice** under IPA I and IPA II has implemented or is still implementing projects supported with **EUR 28 million**. Of this amount, EUR 9,600,000.00 was allocated for activities organized in cooperation with the Ministry of Interior.
- **The Ministry of Interior** has **EUR 65,850,000.00** under IPA I, IPA II and the Western Balkans Investment Framework. Of this amount, EUR 8,350,000.00 are funds received in cooperation with the Ministry of Finance and / or the Ministry of Health for certain projects or programmes.
- **The Ministry of Finance** has at its disposal **22,600,000.00 EUR** which are used independently or in cooperation with other ministries for the implementation of various programmes / projects. Of this amount, 2,500,000.00 EUR are used for joint cooperation with the Ministry of Interior and the Ministry of Economy.
- **The Ministry of Education** has **EUR 13,174,761.00** of EU support for the implementation of approved programmes / projects. Part of these funds is shared with other ministries through certain joint projects, i.e. eight million euros have been allocated for a joint project of the Ministry of Health, the Ministry of Labour and Social Welfare and the Ministry of Education.
- The **Ministry of Science** has so far had **EUR 2,315,784.00** of European Union support for projects approved to them.
- **The Ministry of Economy** managed to contract **EUR 49,148,900.00** of European Union support for its projects. Of that, EUR 3,950,000.00 has been allocated for joint support with the Ministry of Labour, the Ministry of Health, the Ministry of Interior and the Ministry of Finance. An additional EUR 25,000,000.00 has been allocated as part of the Western Balkans Investment Framework.
- **The Ministry of Transport and Maritime Affairs** has **EUR 121,154,239.00** at its disposal. Out of that amount, EUR 2,300,000.00 is allocated for projects that it implements in cooperation with other ministries. An additional EUR 78,400,000.00 was committed from the Western Balkans Investment Framework.
- **The Ministry of Agriculture and Rural Development** has **EUR 27,743,775.00** of support from European funds for its projects.
- **The Ministry of Sustainable Development and Tourism** has **EUR 100,778,903.00** at its disposal from EU funds for approved projects. Of this amount, EUR 24,535,679.00 was allocated for joint

projects with other ministries. Within the Western Balkans Investment Framework, an additional EUR 16,750,000 has been committed.

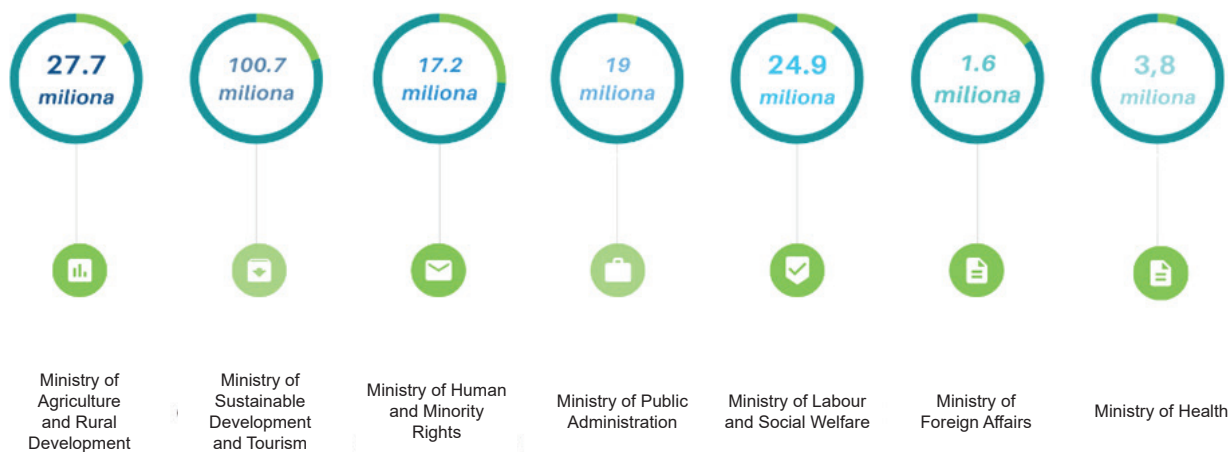
- **The Ministry of Human and Minority Rights** has at its disposal a total of **EUR 17,235,000.00** of European Union support for its projects.
- Formerly the Ministry of Information Society and Telecommunications, and today the **Ministry of Public Administration** had at their disposal or have **19,050,000.00 EUR**. Of that amount, EUR 15,000,000.00 was allocated for the current project "Budget Support - Implementation of the Public Administration Reform Strategy 2016-2020".
- **The Ministry of Labour and Social Welfare** has **EUR 24,916,469.00** at its disposal from EU funds. The signing of the contract for the project "*Strengthening the quality and access to health and social services*" is currently underway, which brings 8,000,000.00 EUR from the European Union.
- **The Ministry of Foreign Affairs** had **EUR 1,600,000.00** at its disposal for two completed projects.
- **The Ministry of Health** directly spent **EUR 3,800,000.00** on its projects from the European Union. An agreement is currently being signed for an additional EUR 8,000,000.00 of EU support to this Ministry.
- To participate in the institutions of the Government of Montenegro in the programmes and agencies of the European Union, another **EUR 13,493,154.00** was available to Montenegro, and an additional **EUR 4,815,000** is in the process of programming or signing contracts.



European Union support for projects of the Government of Montenegro



European Union support for projects to Montenegro government ministries in figures



European Union support for projects to Montenegro government ministries in figures

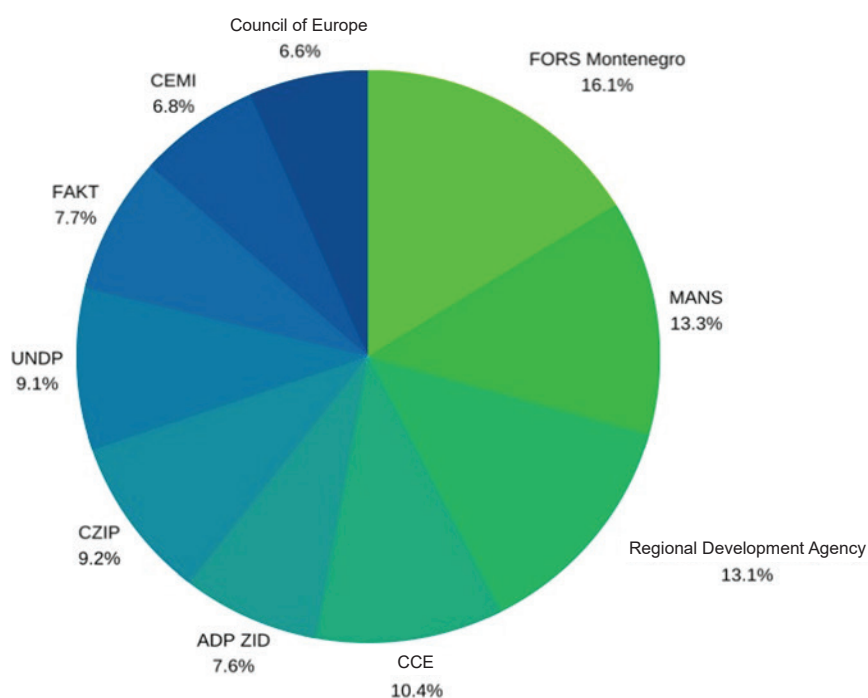
Distribution of European funds to the Government and civil society organisations - for more less, for less more

The European Union has supported civil society organisations with 15,094,368.70 EUR through the European Human Rights Instrument (EIDHR), the Civil Society Facility (CSF) and the Media Professionalization Programme. Of that amount, 3,346,613.55 EUR was directly contracted with foreign organisations or their branches in Montenegro, while **11,747,754.40 EUR** was directly contracted with Montenegrin civil society organisations.

Within cross-border programmes (CBC and Interreg CG-BH-HR) from European funds, Montenegrin stakeholders received direct support of 17,551,969.00 EUR, with Montenegrin institutions contracting 9,862,545.51 EUR, Montenegrin NGOs **6,434,030.00 EUR**, international organisations and their branches in Montenegro 553,753.48 EUR, and religious organisations 701,640.00 EUR.

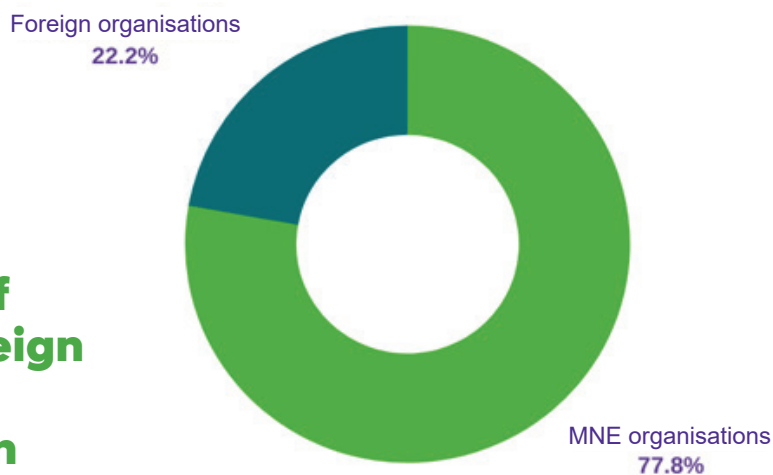
In short, the total amount contracted by Montenegrin NGOs from EIDHR, CSF, MEDIA and cross-border programmes from 2012 to 2019 is **18,181,784.40 EUR**. From the same lines, the institutions contracted 9,862,545.51 EUR (cross-border cooperation), international organisations and their branches in Montenegro 3,900,367.03 EUR (EIDHR, CSF, cross-border cooperation), and religious organisations 701,640.00 EUR (cross-border cooperation).

The largest amount of funds from NGOs, through these four programmes, was received by the Foundation for the Development of the North - FORS Montenegro (1,704,776.00 EUR), followed by the Network for Affirmation of the NGO Sector - MANS (1,400,925.81 EUR), Regional Development Agency for Bjelasica, Komovi and Prokletije (1,383,310.00 EUR), then the Centre for Civic Education - CCE (1,099,806.37 EUR), Center for Protection and Study of Birds - CZIP (973,450.00 EUR), UNDP (966,380.00 EUR), Association for Democratic Prosperity - ZID (806,835), Foundation for Active Citizenship - fAKT (816,999.00 EUR), Center for Monitoring and Research - CEMI (718,445.26 EUR) and the Council of Europe (700,000.00 EUR).



Overview of the ten largest leaders of supported projects 2012-2019. from the non-governmental sector within the EIDHR, CSF, MEDIA, CBC, INTERREG programmes

Allocation of funds to foreign CSOs and Montenegrin CSOs



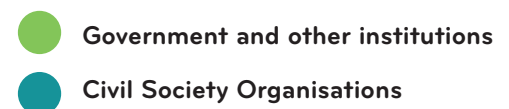
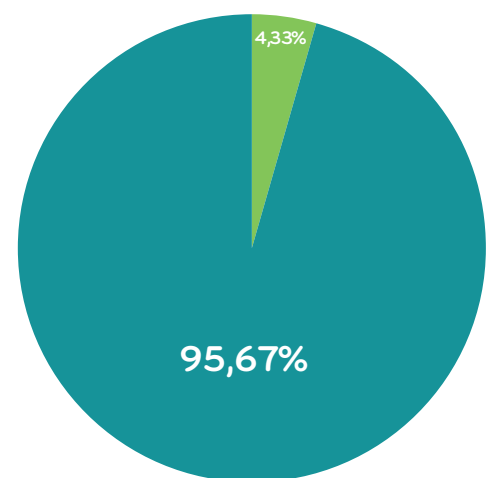
Allocation of funds within the EIDHR, CSF and MEDIA calls in relation to international and Montenegrin CSOs

At the same time, the Government of Montenegro and its institutions from the funds directly contracted with the EU 510,860,985.00 EUR with an additional 9,862,545.51 EUR from cross-border cooperation, which is 520,723,530.51 EUR⁹.

When all contracts for civil society organisations (Montenegrin non-governmental organisations, international organisations and their branches, media, production companies, religious communities, trade unions) and the Government and its institutions are included, the data indicate that **95.8% of funds are withdrawn by the Government and its institutions and 4.2% by others**, i.e. 95.8% of governmental institutions, 3.35% of Montenegrin NGOs, 0.72% of international organisations based on public calls¹⁰ and 0.13 religious organisations, i.e. Serbian Orthodox Church.

Civil Society Organisations (MNE NGOs, international organisations, media, production companies, religious communities, trade unions)
23,604,852.00 EUR

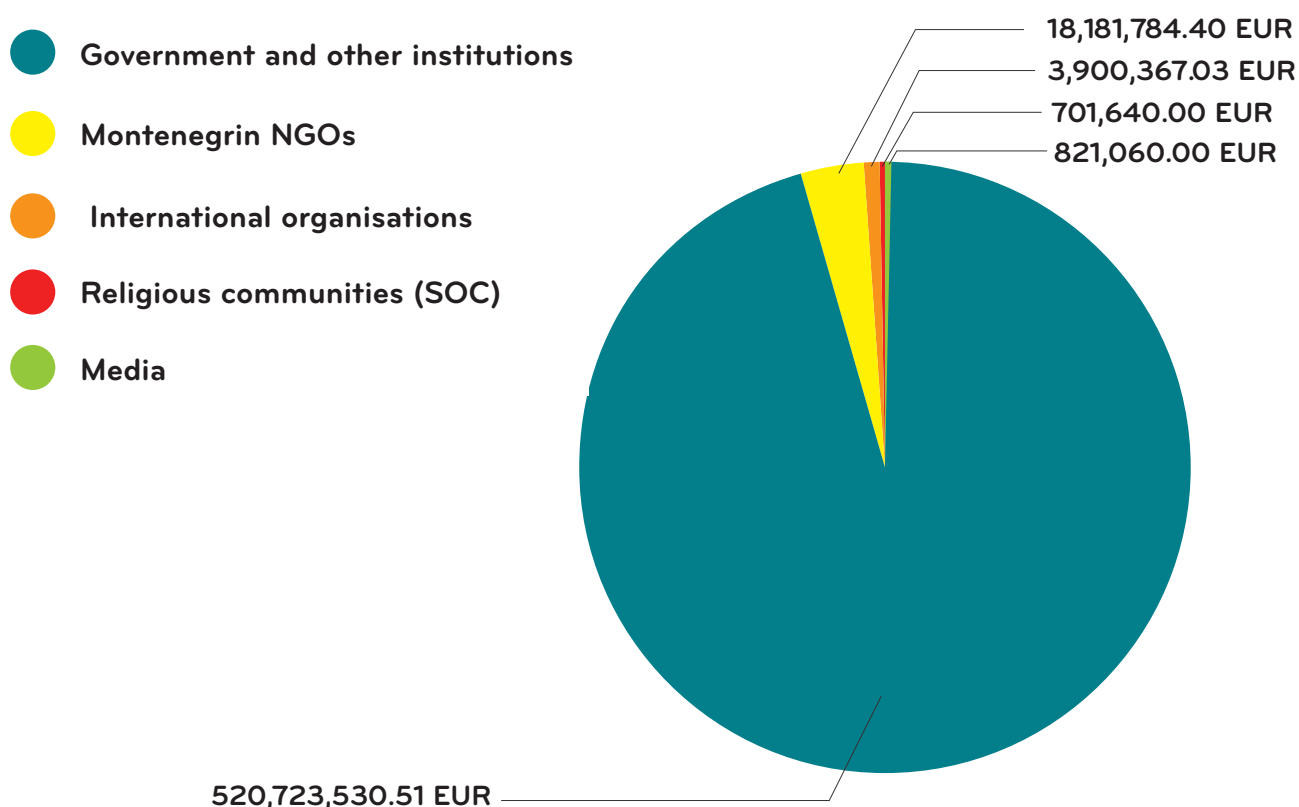
Government and other institutions
520,723,530.51 EUR



Percentage relation of allocation of the EU via two categories - CSOs and institutions

⁹ Note: certain ministries through the decentralized system (CFCU) further contract funds with other sectors (private, NGO...), for example, Operational Programme *Human Resources Development 2012-2013*

¹⁰ The CCE team did not have insight into the amounts that international intergovernmental organisations contract with the EU for activities in Montenegro outside public tenders, although this practice is becoming more common and it represent significant amount.



Relation of allocation of funds from the European funds expressed in EUR via categories of project holders

As mentioned in the introduction, non-governmental organisations from Montenegro are also beneficiaries of other European funds that are not contracted by the EU Delegation in Montenegro but by the European Commission through the directorates in Brussels and are rarely the lead in these regional or global projects. Among the few, for example, are the Youth Forum and Non-Formal Education - Forum MNE, which for the implementation of the project "Communities first - creating a CSO hub to prevent violent extremism/From prevention to reintegration" in 2018 contracted 910,350.00 EUR through the Multi-country IPA II programme. Within the global EIDHR, in 2015 Juventas received support for the regional project ARYSE of 822,806 EUR, and in 2014 the Youth Initiative for Human Rights from Montenegro, through the same programme, contracted 400,929 EUR for the project "Building free societies without torture and impunity in the Western Balkans". Also, the European Network of Election Monitoring Organisations ENEMO, based in Montenegro and operating in other parts of the world, in 2019 received 212,640.00 EUR for election monitoring in Armenia¹¹.

¹¹ https://ec.europa.eu/budget/fts/index_en.htm

When looking at the first seven years of Montenegrin negotiations with the European Union and invested funds from the European Union to harmonize Montenegrin society with European standards and best practices, it is clear that the dominant part of these funds is directly contracted with Montenegrin institutions. However, the image that NGOs have unlimited funds with the EU has been created in the public, and this is often accompanied by manipulations and organized campaigns aimed at damaging the reputation of NGOs, especially those who have a critical approach when it comes to public policies and government decisions.

The data presented in the study *"European money for the Montenegrin path to the EU"* provide a detailed insight into the structure of public calls that support projects of civil society organisations, including most NGOs with significant capacity, with a rough cut of funds contracted by the government and other institutions. Montenegro. These data should serve for a reasoned discussion on how European money is spent on arranging a Montenegrin house, instead of the current practice of a one-sided and selective view of project support from European funds.

